

CLASSIFICATION: UNCLASSIFIED

Page 1 of 3

RELEASE IN PART  
B6

**From:** svcsmartmfi  
**Sent:** 9/29/2010 8:39:36 AM  
**To:** SMART Core  
**Subject:** "JEWISH BOAT TO GAZA": ACTIVISTS CLAIM VIOLENCE; AMCIT LEAVES PEACEFULLY

**REVIEW AUTHORITY:** Archie Bolster, Senior Reviewer

UNCLASSIFIED

Sensitive



**MRN:** 10 TEL AVIV 2193  
**Date/DTG:** Sep 29, 2010 / 291132Z SEP 10  
**From:** AMEMBASSY TEL AVIV  
**Action:** WASHDC, SECSTATE IMMEDIATE  
**E.O.:** 13526  
**TAGS:** PREL, CASC, KWBG, KPAL, MOPS, IS  
**Captions:** SENSITIVE, SIPDIS  
**Reference:** TEL AVIV 2176  
TEL AVIV 2180  
**Subject:** "JEWISH BOAT TO GAZA": ACTIVISTS CLAIM VIOLENCE; AMCIT LEAVES PEACEFULLY

UNCLAS TEL AVIV 002193

SIPDIS  
SENSITIVE

E.O. 13526: N/A  
TAGS: PREL, CASC, KWBG, KPAL, MOPS, IS  
SUBJECT: "JEWISH BOAT TO GAZA": ACTIVISTS CLAIM VIOLENCE;  
AMCIT LEAVES PEACEFULLY

REF: A. TEL AVIV 2176  
B. TEL AVIV 2180

1. (SBU) Summary: The Israel Navy Force intercepted the "Jewish Boat to Gaza" on September 28 and towed it to the Israeli port of Ashdod. Israeli activists on board were arrested and later released on bail. The Israeli Ministry of Interior offered foreign activists immediate repatriation; American citizen Lillian Rosengarten departed Israel early on September 29. Rosengarten was met by Embassy staff at Ben Gurion International Airport, and signed a Privacy Act waiver prior to departure; she reported no issues regarding mistreatment, confiscated property, or health. The IDF Spokesperson's office stated the boarding of the ship occurred without incident. Israeli media outlets and the "Jewish Boat to Gaza" website refute this claim, charging that one Israeli activist was tasered during the boarding; Rosengarten also reported that the IDF used a taser gun on an activist. The MFA noted that the Israeli activists are entitled to file charges with the Israeli police, who would

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StateDept010485

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then be obliged to open an investigation. End summary.

2. (U) A statement from the IDF Spokesperson's office noted that the boarding of the "Sven Y Two" (also known as the "Irene" to the Israeli MFA and press) "was without incident" and that "no violence of any kind" was used by either the passengers or the INF. The IDF Spokesperson's statement reiterated that Israeli naval ships transmitted two warnings to the captain of the ship, making clear that the intent to sail to Gaza was illegal. Overhead video footage released on YouTube shows IDF soldiers boarding as two INF vessels flanked the ship. IDF Spokesperson Brigadier General Avi Benayahu said during a September 28 interview with Israel Radio that he regretted the INF is "forced to be diverted from its primary mission of fighting terrorism, and must deal instead with a strange mission like this of a yacht that has no connection to humanitarian aid, and is nothing other than a provocation."

3. (SBU) Lillian Rosengarten, the only American citizen on board the "Irene," accepted the GOI's offer of immediate repatriation. As reported septel, CONS staff met Rosengarten at Ben Gurion International Airport, and she departed early on September 29 on an El Al flight bound for Newark. Rosengarten signed a full Privacy Act waiver, and asked that CONS contact her son-in-law. She reported no issues regarding mistreatment, confiscated property, or health. She was, however, quite shaken from her experience and expressed gratitude for the Embassy's assistance.

4. (U) Israeli press reports that several "Irene" passengers claim the IDF used excessive force when boarding the ship. [redacted] a former Israel Air Force pilot on board the ship, said there were "no words to describe what (the passengers) went through during the takeover," and claimed the IDF used a taser gun on him. He noted that there was a large discrepancy between the IDF's account of a peaceful boarding and what actually occurred. [redacted] a reporter affiliated with Israel's Channel 10, affirmed [redacted] is account of the boarding, including the use of the taser gun. In her conversation with CONS staff, Rosengarten reported that the IDF had used a taser gun on one of the activists. The "Jewish Boat to Gaza" website reported that the Israeli passengers were released from police custody on bail, while three international passengers accepted immediate repatriation. The website noted that Dr. Edith Lutz from Germany remains in the Givon Department Center after refusing immediate repatriation.

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5. (SBU) MFA [redacted] said September 29 that the MFA considers the "case closed" regarding the "Irene." He noted that the MFA had made clear to the IDF and the Ministry of Interior that the individuals on board be treated with respect and care -- including especially AmCit Rosengarten. While the activists' views do not correspond to the GOI's perspective, they are nevertheless entitled to their opinions, [redacted] said. He had no further information regarding [redacted] is allegations of abuse. As an Israeli citizen, [redacted] is entitled to file charges with the Israeli police; the IDF would then be obliged to investigate the incident, [redacted] said. He reiterated that the INF had been instructed to refrain from any use of violence during the boarding.  
CUNNINGHAM

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StateDept010486

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**Signature:** CUNNINGHAM

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**Info:** LONDON, AMEMBASSY PRIORITY ; NICOSIA, AMEMBASSY PRIORITY ;  
ARAB ISRAELI COLLECTIVE PRIORITY

**Attachments:** metadata.dat

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**Action Post:**

**Dissemination Rule:** Archive Copy

**UNCLASSIFIED**

Sensitive

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UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C05928780 Date: 02/26/2016

StateDept010487

CLASSIFICATION: CONFIDENTIAL

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RELEASE IN PART  
1.4(B),B1,1.4(D),B6

**From:** svcsmartmfi **REVIEW AUTHORITY:** Archie Bolster, Senior  
**Sent:** 9/27/2010 9:32:32 AM **Reviewer**  
**To:** SMART Core  
**Subject:** GOI TRACKING "JEWS FOR JUSTICE" SHIP BOUND FOR GAZA

CONFIDENTIAL  
Sensitive



**MRN:** 10 TEL AVIV 2176  
**Date/DTG:** Sep 27, 2010 / 271226Z SEP 10  
**From:** AMEMBASSY TEL AVIV  
**Action:** WASHDC, SECSTATE IMMEDIATE  
**E.O.:** 13526  
**TAGS:** PREL, CASC, KWBG, KPAL, MOPS, IS  
**Captions:** SIPDIS  
**Subject:** GOI TRACKING "JEWS FOR JUSTICE" SHIP BOUND FOR GAZA

CONFIDENTIAL TEL AVIV 002176

SIPDIS

E.O. 13526: DECL: 09/27/2020  
TAGS: PREL, CASC, KWBG, KPAL, MOPS, IS  
SUBJECT: GOI TRACKING "JEWS FOR JUSTICE" SHIP BOUND FOR GAZA

Classified By: Political Counselor Robert Silverman, reasons 1.4 (b),(d)  
)

1. (C) Summary: The GOI is monitoring a yacht that departed northern Cyprus on September 26 ostensibly bound for the Egyptian port of El-Arish. "Jews for Justice for Palestinians" activists on board the ship have announced their intention to break the IDF naval blockade to bring a "symbolic" amount of aid to Gaza. The ship's organizers have stated that they do not intend to use violence or confront the IDF.



B1  
1.4(B)  
1.4(D)

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B1  
1.4(B)  
1.4(D)



6. (SBU) The Israeli press has reported extensively on the "Jews for Justice for Palestinians" UK-flagged catamaran named "Irene." According to press reports, the eight activists and two journalists on board the "Irene" are hoping to bring to Gaza a "symbolic amount of aid" including toys, textbooks, musical instruments, fishing gear and outboard motors for fishing boats, and prosthetic limbs. Activists on board include [redacted] an Israeli man who lost his daughter to a terrorist attack in 1997; 82-year old Holocaust survivor and founder of the Jewish-Arab community of Neve Shalom [redacted] and [redacted] a former IAF pilot who allegedly called on INF members to disobey orders and not stop the ship.

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7. (SBU) Post has not confirmed whether there are American citizens on board the catamaran. We will continue to track the ship's progress through the IDF, as well as coordinate with the MFA.  
CUNNINGHAM

**Signature:** CUNNINGHAM

---

**Classified By:** Political Counselor Robert Silverman,

**Reason:** 1.4 (b),(d)

**Declassify on:** 09/27/2020

**Info:** LONDON, AMEMBASSY PRIORITY ; NICOSIA, AMEMBASSY PRIORITY ;  
ARAB ISRAELI COLLECTIVE PRIORITY

**Attachments:** metadata.dat

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**Action Post:**

**Dissemination Rule:** Archive Copy

~~CONFIDENTIAL~~  
Sensitive

CLASSIFICATION: CONFIDENTIAL

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UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C05928783 Date: 02/26/2016

StateDept010490

RELEASE IN PART  
B6

**From:** svcsmartmfi  
**Sent:** 9/29/2010 11:39:17 AM  
**To:** SMART Core  
**Subject:** ARREST, CASE OF LILLIAN ROSENGARTEN

**REVIEW AUTHORITY: Archie Bolster, Senior Reviewer**

UNCLASSIFIED



**MRN:** 10 TEL AVIV 2196  
**Date/DTG:** Sep 29, 2010 / 291333Z SEP 10  
**From:** AMEMBASSY TEL AVIV  
**Action:** JERUSALEM, AMCONSUL ROUTINE ; WASHDC, SECSTATE PRIORITY  
**E.O.:** 12958  
**TAGS:** CASC, PHUM, IS  
**Captions:** PRIVACY  
**Pass Line:** NEA/IPA  
CA/OCS/ACS/NESA  
\_ACSIP\_TLV201027226524038\_ACSIP  
**Subject:** ARREST, CASE OF LILLIAN ROSENGARTEN

UNCLAS TEL AVIV 002196

NEA/IPA  
CA/OCS/ACS/NESA  
\_ACSIP\_TLV201027226524038\_ACSIP

E.O. 12958: N/A  
TAGS: CASC,PHUM, IS (ROSENGARTEN, LILLIAN)  
SUBJECT: ARREST, CASE OF LILLIAN ROSENGARTEN

UNCLASSIFIED  
PROG 9/29/2010  
ACPARKER  
EZUCKERMAN  
JGREEN  
CONS POL RSO PD

AMEMBASSY TEL AVIV  
SECSTATE WASHDC PRIORITY  
AMCONSUL JERUSALEM ROUTINE  
Amembassy Nicosia Routine

NEA/IPA  
CA/OCS/ACS/NESA  
\_ACSIP\_TLV201027226524038\_ACSIP

E.O. 12958: N/A  
TAGS: CASC,PHUM,PREL,IS (ROSENGARTEN, LILLIAN)  
SUBJECT: ARREST, CASE OF LILLIAN ROSENGARTEN

CLASSIFICATION: UNCLASSIFIED

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1. NAME: Rosengarten, Lillian

2. SEX: Female

3. DPOB:

4. PASSPORT:

5. OTHER NATIONALITIES, IF ANY, AND HOW ACQUIRED: None.

USUAL COUNTRY OF RESIDENCE: U.S.A.

NATIONALITY OF PASSPORT USED TO ENTER COUNTRY OF ARREST: U.S.

6. LAST KNOWN U.S. ADDRESS:

7. DATE/PLACE OF ARREST: September 28, 2010, Ashdod Port

8. CONDITION OF ARRESTEE: Normal

9. CHARGES: Unspecified

10. PLACE OF DETENTION: Ben Gurion Airport

11. JUDICIAL STATUS: Deported

14. ATTORNEY: Smadar Ben Natan, Physicians for Human Rights, Israel, tel: 972-3-561-9666; cell: 972-52-846-8025

15. PRIVACY ACT WAIVER: Yes. On 09/28/10, subject signed a full PAW.

16. NOK:

17. NOTIFICATION: Post was notified of subject's arrest by the MFA and confirmed by the Oz Unit of the Israel Immigration Police, on 09/28/10. In addition, details regarding the arrival of the ship "Irene" bound for Gaza were published in the Israeli media.

18. ACCESS: On 09/28/10, Conoff visited subject at Ben Gurion Airport, where she was detained until she was able to board her return flight to the U.S.

19. OTHER AMERICANS ARRESTED: None.

20. MISTREATMENT: None.

21. PROPERTY CONFISCATED: None.

22. JUDICIAL PROCEEDINGS:  
- DEPORTED ON September 29, 2010

24. REMARKS: On 09/26/10, Subject set sail from Cyprus with a group of ten Jewish peace activists organized by the "Jews for Justice for Palestinians." According to the ship's organizers and Israeli media reports, the Israeli Navy hailed the ship shortly before 1000 hours local time on 09/28/10, asking the ship's origin, destination, and nationalities on board. The activists noted that the Irene had departed Farmagusta, Cyprus, with Israelis,

Brits, an American and a German on board, and announced their intention to sail to Gaza to deliver aid to the Gazan population. At that point, the Israeli Navy ship boarded and escorted the Irene to the Ashdod Port. Upon embarkation, subject was taken to the Holon

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UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C05928785 Date: 02/26/2016

StateDept010492

CLASSIFICATION: UNCLASSIFIED

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processing center, and then to the Ben Gurion Airport for her return flight.

MFA placed a call to CONS immediately following subject's embarkation from the ship at the Ashdod Port. Subject stated that she was in good health and was ready to sign the necessary papers to enable her immediate departure from Israel. Subject added that although the experience was frightening, she and the other members of the group were being treated well by Israeli officials. Subject requested Embassy assistance in contacting her daughter in NY to apprise her of her situation.

Conoff visited subject during her late evening detention at the Ben Gurion Airport detention center on 09/28. Subject appeared to be in good health and spirits and had no specific complaints or requests.

Conoff later confirmed with the immigration authorities that subject

departed Israel at 12:20 a.m., 09/29, via El Al airlines to Newark NJ, ETA 06:30.

Post considers this case closed.

25. ADVISING NOK OR OTHERS: On 09/28/10, Conoff contacted subject's daughter, [redacted] to apprise her of her mother's situation.

B6

CUNNINGHAM

Signature: CUNNINGHAM

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Info:

Attachments: metadata.dat

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Action Post:

Dissemination Rule: Archive Copy

UNCLASSIFIED

CLASSIFICATION: UNCLASSIFIED

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CLASSIFICATION: SECRET  
Page 1 of 7

RELEASE IN PART  
1.4(B),B1,1.4(D),NR

From: Slakey, Monica M  
Sent: 7/12/2011 3:13:07 AM  
To: svcSMARTHBTSP05  
Subject: (S) Gaza Counter Arms Smuggling Initiative, Oslo Meeting June 28 - 29, 2011  
Attachments: Metadata.dat

REVIEW AUTHORITY: Archie Bolster, Senior Reviewer

SECRET



MRN: 11 OSLO 303  
Date/DTG: Jul 12, 2011 / 120713Z JUL 11  
From: AMEMBASSY OSLO  
Action: WASHDC, SECSTATE ROUTINE  
E.O.: 13526  
TAGS: PREL, PTER, KCRM, KTFN, CA, CY, EG, FR, GM, GR, IT, NL, UK, NO  
Captions: SIPDIS  
Reference: A) 11 STATE 19681  
B) 11 STATE 60930  
C) 11 USAU ADDIS ABABA 259  
Pass Line: AMEMBASSY ASTANA PASS TO AMCONSUL ALMATY  
AMEMBASSY ANKARA PASS TO AMCONSUL ADANA  
AMEMBASSY ROME PASS TO AMCONSUL FLORENCE  
AMEMBASSY ATHENS PASS TO AMCONSUL THESSALONIKI  
AMEMBASSY PARIS PASS TO AMCONSUL STRASBOURG  
AMEMBASSY MOSCOW PASS TO AMCONSUL VLADIVOSTOK  
AMEMBASSY VILNIUS PASS TO AMEMBASSY MINSK  
AMEMBASSY BERLIN PASS TO AMCONSUL DUSSELDORF  
AMEMBASSY MOSCOW PASS TO AMCONSUL YEKATERINBURG  
AMEMBASSY BERLIN PASS TO AMCONSUL LEIPZIG  
AMEMBASSY MOSCOW PASS TO AMCONSUL ST PETERSBURG  
Subject: (S) Gaza Counter Arms Smuggling Initiative, Oslo Meeting June 28 - 29, 2011

1. (SBU) Summary: [Redacted]

NR

2. (S) Summary continued: [Redacted]

B1  
1.4(B)  
1.4(D)  
NR

CLASSIFICATION: SECRET  
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**CLASSIFICATION: SECRET**  
**Page 2 of 7**

[Redacted]

B1  
1.4(B)  
1.4(D)  
NR

3. (U) Background on GCASI:

[Redacted]

[Redacted]

NR

**Chair's Remarks on the Political and Economic Situation in Gaza**

4.

[Redacted]

NR

5.

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**CLASSIFICATION: SECRET**  
**Page 3 of 7**

[Redacted]

NR

6.

[Redacted]

NR

7.

[Redacted]

B1  
1.4(B)  
1.4(D)  
NR

[Redacted]

8.

[Redacted]

B1  
1.4(B)  
1.4(D)  
NR

[Redacted]

9.

[Redacted]

NR

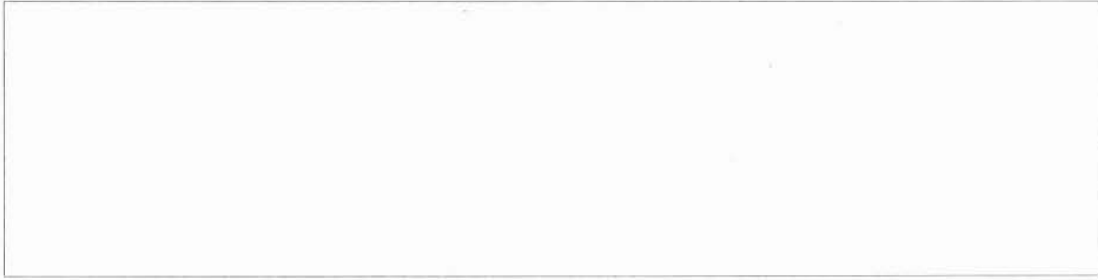
NR

10.

**CLASSIFICATION: SECRET**  
**Page 3 of 7**

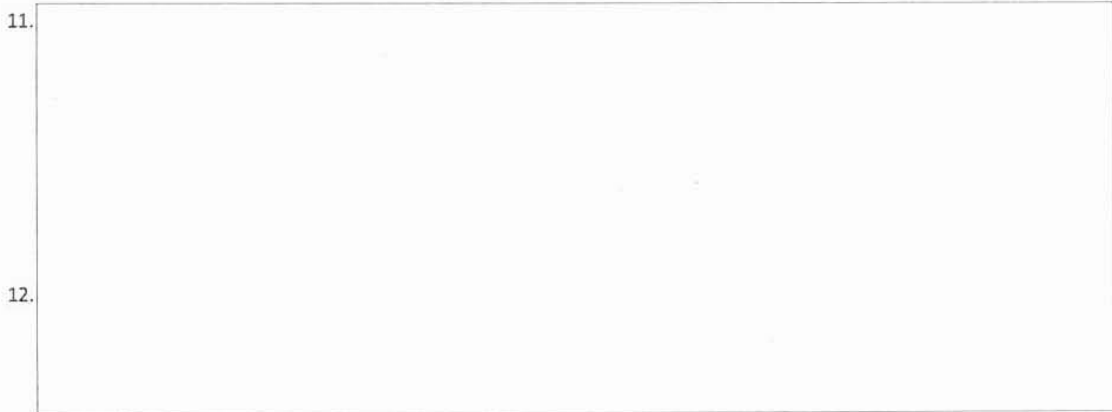


**CLASSIFICATION: SECRET**  
**Page 4 of 7**



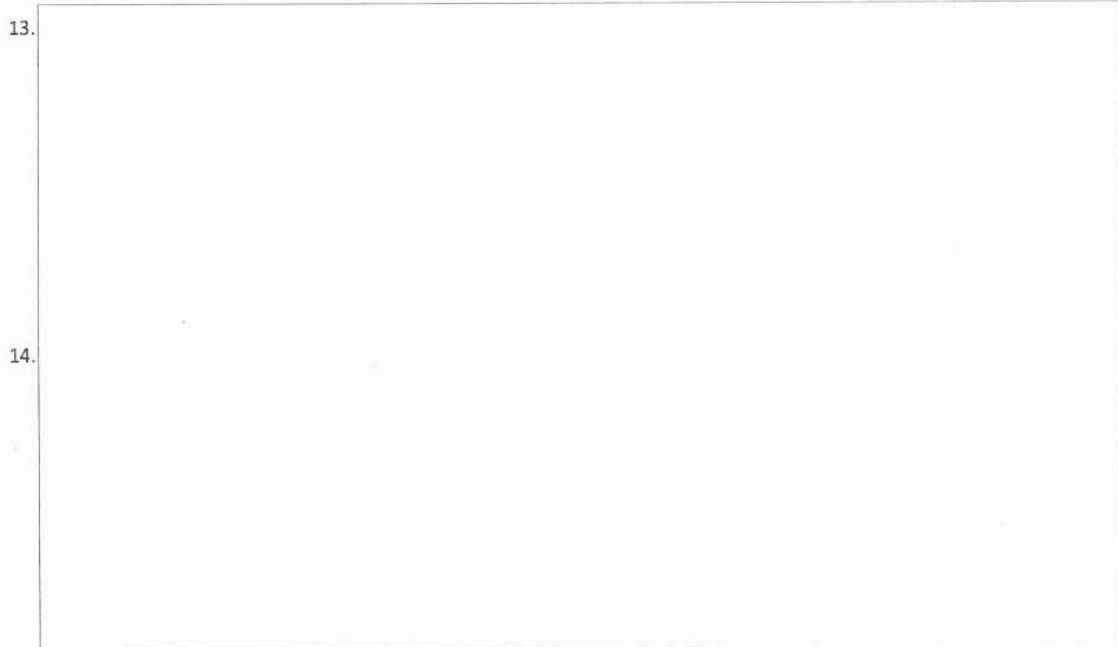
NR

**The EU Border Assistance Mission, Rafah**



NR

**Cooperation with the Shipping Industry**



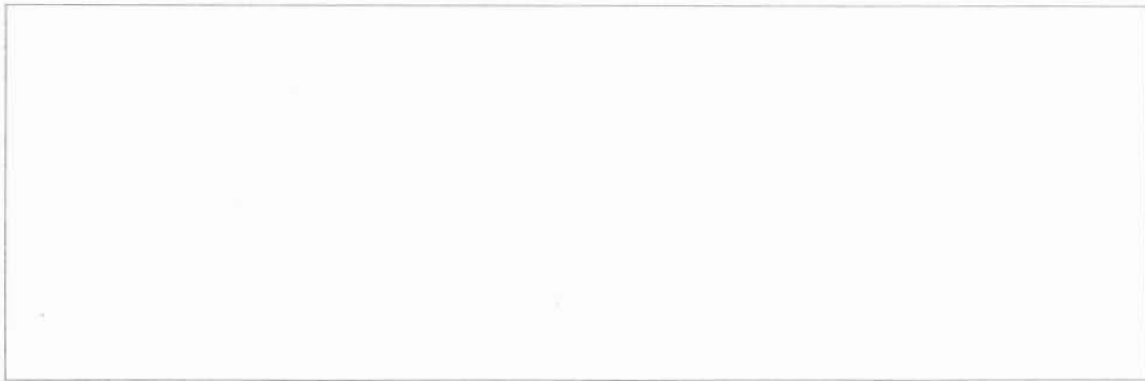
B1  
1.4(B)  
1.4(D)  
NR

**CLASSIFICATION: SECRET**  
**Page 4 of 7**

1.4(B)  
1.4(D)  
NR

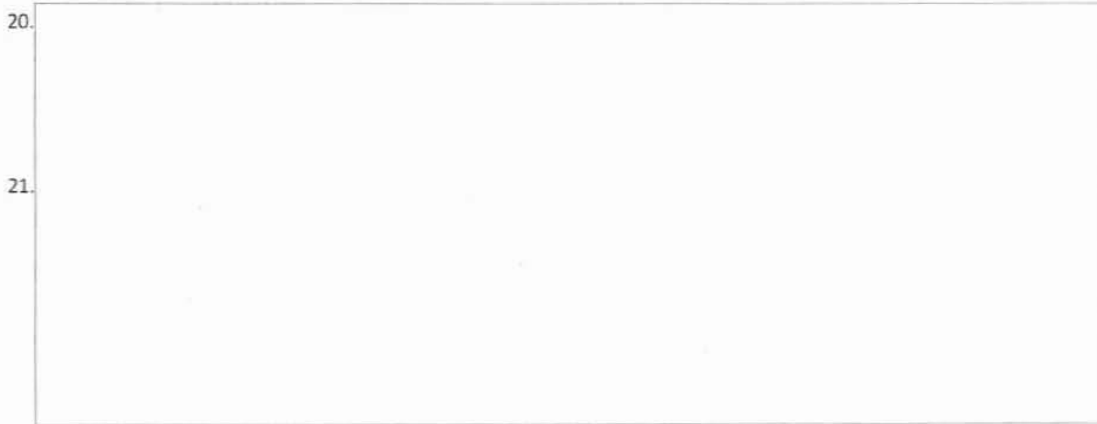
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**CLASSIFICATION: SECRET**  
**Page 6 of 7**



B1  
1.4(B)  
1.4(D)  
NR

**Next GCASI Meeting in Paris**



NR

**Comment**



B1  
1.4(D)  
NR



NR

**Signature:** White

**Classified By:** Name: Cherrie Daniels, Title: Pol/Econ Counselor  
**Reason:** 1.4 (b), (c), (d)

**CLASSIFICATION: SECRET**  
**Page 6 of 7**

**CLASSIFICATION: SECRET**  
**Page 7 of 7**

**Declassify on:** 2021/07/12  
**Drafted By:** OSLO:Slakey, Monica M  
**Cleared By:** Bureau of Political Military Affairs, US> Department of State:Hopkins, Donna L  
 PM PPA:Tyson, Paul H  
 DAO:Coran, Jeffrey S  
 POL:Daniels, Cherrie S  
**Approved By:** POL:Daniels, Cherrie S  
**Released By:** OSLO:Slakey, Monica M  
**Info:** DEPT OF TREASURY WASHINGTON DCROUTINE ; CIA WASHINGTON DCROUTINE ;  
 CDR USCENTCOM MACDILL AFB FLROUTINE ; CDR USEUCOM VAIHINGEN GEROUTINE ;  
 JOINT STAFF WASHINGTON DCROUTINE ; SECDEF WASHINGTON DCROUTINE ;  
 USEUCOM FMFO BRUSSELS BEROUTINE ;  
 NATIONAL SECURITY COUNCIL WASHINGTON DCROUTINE ; USNATO, USMISSION  
 ROUTINE ; USUN NEW YORK, USMISSION ROUTINE ; BEIRUT, AMEMBASSY ROUTINE ;  
 TEL AVIV, AMEMBASSY ROUTINE ; JERUSALEM, AMCONSUL ROUTINE ;  
 CAIRO, AMEMBASSY ROUTINE ; DAMASCUS, AMEMBASSY ROUTINE ;  
 AMMAN, AMEMBASSY ROUTINE ; KHARTOUM, AMEMBASSY ROUTINE ;  
 NAIROBI, AMEMBASSY ROUTINE ; SANAA, AMEMBASSY ROUTINE ;  
 EUROPEAN POLITICAL COLLECTIVE ROUTINE ; ZEN/AMCONSUL ALMATY ;  
 ZEN/AMCONSUL ADANA ; ZEN/AMCONSUL FLORENCE ;  
 ZEN/AMCONSUL THESSALONIKI ; ZEN/AMCONSUL STRASBOURG ;  
 ZEN/AMCONSUL VLADIVOSTOK ; ZEN/AMEMBASSY MINSK ;  
 ZEN/AMCONSUL DUSSELDORF ; ZEN/AMCONSUL YEKATERINBURG ;  
 ZEN/AMCONSUL LEIPZIG ; ZEN/AMCONSUL ST PETERSBURG

**Attachments:** Metadata.dat

**Action Post:**  
**Dissemination Rule:** Archive Copy

**SECRET**

**CLASSIFICATION: SECRET**  
**Page 7 of 7**

RELEASE IN PART  
B5

REVIEW AUTHORITY: Archie  
Bolster, Senior Reviewer

ORIGIN NEA-00

INFO LOG-00 EEB-00 AID-00 ACQ-00 CIAE-00 INL-00 DODE-00  
DOTE-00 WHA-00 DS-00 EAP-00 DHSE-00 EUR-00 OIGO-00  
FAAE-00 UTED-00 VCI-00 H-00 TEDE-00 INR-00 IO-00  
L-00 MOFM-00 MOF-00 M-00 VCIE-00 DCP-00 NSAE-00  
ISN-00 OIC-00 NIMA-00 EPAU-00 PER-00 PM-00 GIWI-00  
P-00 ISNE-00 DOHS-00 SP-00 IRM-00 SSO-00 SS-00  
T-00 NCTC-00 FMP-00 EPAE-00 SCRS-00 PMB-00 DSCC-00  
PRM-00 DRL-00 CARC-00 NFAT-00 SAS-00 FA-00 SWCI-00  
/000R

008803

SOURCE: CBLEXCLS.002430

DRAFTED BY: NEA/RA: MJADLER/MAHMED -- 01/30/2009 202-647-1427

APPROVED BY: T:SMULL

P:CNICOLAIDIS

WHA/CAN:GSHEAFFER

EUR/WE:TS/BY/EM/SZ

EUR/NB:SWHEELER

ISN:TZARZECKI

L:ADEEKS

-----25B612 310311Z /38

P R 310257Z JAN 09

FM SECSTATE WASHDC

TO AMEMBASSY BERLIN PRIORITY

AMEMBASSY COPENHAGEN PRIORITY

AMEMBASSY LONDON PRIORITY

AMEMBASSY MADRID PRIORITY

AMEMBASSY OSLO PRIORITY

AMEMBASSY OTTAWA PRIORITY

AMEMBASSY PARIS PRIORITY

AMEMBASSY ROME PRIORITY

AMEMBASSY THE HAGUE PRIORITY

INFO AMEMBASSY CAIRO

AMEMBASSY TEL AVIV

AMCONSUL JERUSALEM

UNCLAS STATE 008803

E.O. 12958: N/A

TAGS: PREL, EG, IR, IS, KPAL, MARR, MOPS, XG

SUBJECT: COPENHAGEN WORKSHOP ON GAZA INTERDICTION,  
FEBRUARY 4-5

REF: STATE 4900

SENSITIVE BUT UNCLASSIFIED/PLEASE HANDLE ACCORDINGLY/NOT FOR  
INTERNET DISTRIBUTION

1. (U) This is an action message. Please see paragraph four.

-----  
SUMMARY  
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2. (SBU) Denmark will convene a workshop Feb 4-5 in Copenhagen with participants from U.S., UK, France, Netherlands, Denmark, Spain, Italy, Germany and Canada to develop the context for a new international effort to block arms flows to Gaza. Ambassador Stephen Mull will lead the U.S. delegation. The Workshop will have three focus areas and associated subgroups:

A. Intelligence Cooperation: Experts will share intelligence assessments and gaps, and develop mechanisms for turning the former into actionable information.

B. Legal Authorities /Diplomatic: Experts will develop common legal authority for interdiction efforts (most likely based on existing mechanisms in CTF 150 and other current mil ops in region)

C. Operations: Military experts will assess adequacy of existing assets in the region and develop plans for filling any gaps.

3. (SBU) The U.S. delegation plans to float a draft Statement of Principles laying out the new interdiction mechanism for refinement in Copenhagen and reference back to capitals. Ideally, participating states would publicly associate themselves with the Statement of Principles in the near future, perhaps at a formal event at a level to be determined. End Summary.

-----  
ACTION REQUEST  
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4. (SBU) Attached for posts' background are papers intended for distribution in Copenhagen. Action addressee posts are requested to provide these to invited governments on a close hold basis. Papers include: (1) four discussion papers -- an overview plus one per subgroup -- with questions intended to elicit constructive discussion, (2) the draft statement of principles, and (3) a non-paper on legal authorities. Please note that these papers should be treated as for distribution to Copenhagen participants only.

5. (U) If posts have any questions, please contact NEA/RA Michael Adler (AdlerMJ@state.gov/202 647-1427) or T Executive Assistant Constantinos Nicolaidis (NicolaidisCC@state.gov/202 647-4901) for further information. End Action Request

6. (SBU) Begin Text Overview Discussion Paper



B5

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B5



CLINTON

NNNN

CLASSIFICATION: UNCLASSIFIED

Page 1 of 3

From: svcsmartmfi  
Sent: 9/29/2010 8:39:36 AM  
To: SMART Core  
Subject: "JEWISH BOAT TO GAZA": ACTIVISTS CLAIM VIOLENCE; AMCIT LEAVES PEACEFULLY

UNCLASSIFIED  
Sensitive

RELEASE IN PART B6



MRN: 10 TEL AVIV 2193  
Date/DTG: Sep 29, 2010 / 291132Z SEP 10  
From: AMEMBASSY TEL AVIV  
Action: WASHDC, SECSTATE IMMEDIATE  
E.O.: 13526  
TAGS: PREL, CASC, KWBG, KPAL, MOPS, IS  
Captions: SENSITIVE, SIPDIS  
Reference: TEL AVIV 2176  
TEL AVIV 2180  
Subject: "JEWISH BOAT TO GAZA": ACTIVISTS CLAIM VIOLENCE; AMCIT LEAVES PEACEFULLY

UNCLAS TEL AVIV 002193

SIPDIS  
SENSITIVE

E.O. 13526: N/A  
TAGS: PREL, CASC, KWBG, KPAL, MOPS, IS  
SUBJECT: "JEWISH BOAT TO GAZA": ACTIVISTS CLAIM VIOLENCE;  
AMCIT LEAVES PEACEFULLY

REF: A. TEL AVIV 2176  
B. TEL AVIV 2180

1. (SBU) Summary: The Israel Navy Force intercepted the "Jewish Boat to Gaza" on September 28 and towed it to the Israeli port of Ashdod. Israeli activists on board were arrested and later released on bail. The Israeli Ministry of Interior offered foreign activists immediate repatriation; American citizen [redacted] departed Israel early on September 29. [redacted] was met by Embassy staff at Ben Gurion International Airport, and signed a Privacy Act waiver prior to departure; she reported no issues regarding mistreatment, confiscated property, or health. The IDF Spokesperson's office stated the boarding of the ship occurred without incident. Israeli media outlets and the "Jewish Boat to Gaza" website refute this claim, charging that one Israeli activist was tasered during the boarding; [redacted] also reported that the IDF used a taser gun on an activist. The MFA noted that the Israeli activists are entitled to file charges with the Israeli police, who would

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then be obliged to open an investigation. End summary.

2. (U) A statement from the IDF Spokesperson's office noted that the boarding of the "Sven Y Two" (also known as the "Irene" to the Israeli MFA and press) "was without incident" and that "no violence of any kind" was used by either the passengers or the INF. The IDF Spokesperson's statement reiterated that Israeli naval ships transmitted two warnings to the captain of the ship, making clear that the intent to sail to Gaza was illegal. Overhead video footage released on YouTube shows IDF soldiers boarding as two INF vessels flanked the ship. IDF Spokesperson Brigadier General Avi Benayahu said during a September 28 interview with Israel Radio that he regretted the INF is "forced to be diverted from its primary mission of fighting terrorism, and must deal instead with a strange mission like this of a yacht that has no connection to humanitarian aid, and is nothing other than a provocation."

3. (SBU) [redacted] the only American citizen on board the "Irene," accepted the GOI's offer of immediate repatriation. As reported septel, CONS staff met [redacted] at Ben Gurion International Airport, and she departed early on September 29 on an El Al flight bound for Newark. [redacted] signed a full Privacy Act waiver, and asked that CONS contact her [redacted]. She reported no issues regarding mistreatment, confiscated property, or health. She was, however, quite shaken from her experience and expressed gratitude for the Embassy's assistance.

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4. (U) Israeli press reports that several "Irene" passengers claim the IDF used excessive force when boarding the ship. CAPT (res.) [redacted] a former Israel Air Force pilot on board the ship, said there were "no words to describe what (the passengers) went through during the takeover," and claimed the IDF used a taser gun on him. He noted that there was a large discrepancy between the IDF's account of a peaceful boarding and what actually occurred. [redacted] a reporter affiliated with Israel's Channel 10, affirmed [redacted] account of the boarding, including the use of the taser gun. In her conversation with CONS staff, [redacted] reported that the IDF had used a taser gun on one of the activists. The "Jewish Boat to Gaza" website reported that the Israeli passengers were released from police custody on bail, while three international passengers accepted immediate repatriation. The website noted that [redacted] from Germany remains in the Givon Department Center after refusing immediate repatriation.

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5. (SBU) MFA Deputy Director General for North America Barukh Bina said September 29 that the MFA considers the "case closed" regarding the "Irene." He noted that the MFA had made clear to the IDF and the Ministry of Interior that the individuals on board be treated with respect and care -- including especially AmCit [redacted]. While the activists' views do not correspond to the GOI's perspective, they are nevertheless entitled to their opinions, Bina said. He had no further information regarding [redacted] allegations of abuse. As an Israeli citizen, [redacted] is entitled to file charges with the Israeli police; the IDF would then be obliged to investigate the incident, Bina said. He reiterated that the INF had been instructed to refrain from any use of violence during the boarding.

CUNNINGHAM

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**Signature:** CUNNINGHAM

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**Info:** LONDON, AMEMBASSY *PRIORITY* ; NICOSIA, AMEMBASSY *PRIORITY* ;  
ARAB ISRAELI COLLECTIVE *PRIORITY*

**Attachments:** metadata.dat

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**Action Post:**

**Dissemination Rule:** Archive Copy

**UNCLASSIFIED**

Sensitive

CLASSIFICATION: UNCLASSIFIED

Page 3 of 3

UNCLASSIFIED U.S. Department of State Case No. F-2010-04163 Doc No. C05941220 Date: 02/26/2016

StateDept010517

ORIGIN NEA-00

INFO LOG-00 COR-00 EEB-00 AID-00 AMAD-00 ACQ-00 CA-00  
CIAE-00 INL-00 C-00 DODE-00 DOTE-00 WHA-00 PDI-00  
DS-00 EAP-00 DHSE-00 EUR-00 E-00 FAAE-00 FBIE-00  
UTED-00 VCI-00 H-00 TEDE-00 INR-00 IO-00 L-00  
MOFM-00 MOF-00 VCIE-00 DCP-00 NSAE-00 ISN-00 OMB-00  
NIMA-00 PM-00 GIWI-00 ISNE-00 CFPP-00 DOHS-00 SP-00  
IRM-00 SSO-00 SS-00 T-00 NCTC-00 FMP-00 SCRS-00  
PMB-00 DSCC-00 PRM-00 CARC-00 NFAT-00 SAS-00 FA-00  
SWCI-00 /000R

RELEASE IN  
FULL

040997

SOURCE: CBLEXCLS.002860

DRAFTED BY: NEA/RA:AVACCARO -- 04/23/2009 202-647-1552

APPROVED BY: T:SMULL

NEA/RA:MADLER L/OES:KBAUMERT ISN:TZARZECKI

EUR/PRA:MHARDIMAN EUR/RPM:PCHISHOLM

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FM SECSTATE WASHDC

TO USMISSION USNATO IMMEDIATE 6983-  
INFO AMEMBASSY BERLIN IMMEDIATE 0807-  
AMEMBASSY CAIRO IMMEDIATE 1003-  
AMEMBASSY COPENHAGEN IMMEDIATE 0237-  
AMEMBASSY LONDON IMMEDIATE 03695-  
AMEMBASSY MADRID IMMEDIATE 1424-  
AMEMBASSY OSLO IMMEDIATE 7770-  
AMEMBASSY OTTAWA IMMEDIATE 4762-  
AMEMBASSY PARIS IMMEDIATE 4090-  
AMEMBASSY PRAGUE IMMEDIATE 0028-  
AMEMBASSY ROME IMMEDIATE 0383-  
AMEMBASSY TEL AVIV IMMEDIATE 7926-  
AMEMBASSY THE HAGUE IMMEDIATE 5052-  
AMCONSUL JERUSALEM IMMEDIATE 4794-  
USEU BRUSSELS IMMEDIATE

UNCLAS STATE 040997

SENSITIVE

CORRECTED COPY (ADDING SENSITIVE CAPTION)

E.O. 12958: N/A

TAGS: EUN, MOPS, NATO, PREL, XF

SUBJECT: GAZA SMUGGLING INTERDICTION: REQUEST FOR USNATO  
TO BRIEF THE NAC

REF: A. STATE 25578

B. STATE 20406

1. (U) Summary and Action Request: Representatives  
from Canada, Denmark, France, Germany, Italy,  
the Netherlands, Norway, the UK, and the U.S.

reached agreement in London on March 13 on a Program of Action on interdiction of the flow of arms to Gaza. Text of the Program of Action is in paragraph six. Department requests USNATO, in coordination with the Canadian and UK missions, to brief the North Atlantic Council (NAC), or at post's discretion the most appropriate forum, on the outcome of the London conference, the agreed Program of Action, and the planned Ottawa conference scheduled for June 10-11.

2. (U) Objective: To encourage NATO members' support for the Program of Action on Gaza arms smuggling interdiction, as agreed upon in London March 13, and a successful follow-up meeting in Ottawa.

3. (SBU) Background: Building on the February 4-5 discussions in Copenhagen, representatives of nine governments (Canada, Denmark, France, Germany, Italy, the Netherlands, Norway, the UK, and the U.S.) met in London on March 13 and reached agreement on a Program of Action for measures to help prevent and interdict arms smuggling to Gaza. The Program of Action aims to enhance coordination of information and intelligence sharing, diplomatic engagement, and military and law enforcement activities. Text of the Program of Action appears in paragraph six.

4. (U) Next Steps: Canada has agreed to host the next meeting of participating governments June 10-11. This meeting will include a table top planning exercise to enable participants to better understand national capabilities and authorities under various scenarios.

5. (SBU) Egypt and Israel: As was the case in Copenhagen, the UK invited both Israel and Egypt to send observers to the London meeting. The Israelis accepted the invitation; the Egyptians did not. We will continue to update the Egyptians privately about this effort.

6. (SBU) Begin Text Program of Action:

This initiative constitutes a response to persistent concerns over the flow of weapons to the Gaza Strip. These efforts should be seen in the context of efforts to support an immediate and durable cease-fire, including a cessation of all violence such as rocket attacks against Israel and all other hostilities directed against civilians, and the unimpeded provision of humanitarian assistance to Gaza as well as the sustained re-opening of crossing points on the basis of the

2005 Agreement on Movement and Access. The initiative aims to develop an effective framework for international cooperation, supplementary to measures taken by regional states to prevent and interdict the illicit flow of arms, ammunition, and weapons components, to Gaza.

Participating governments seek to enhance efforts to prevent and interdict the illicit trafficking of arms, ammunition and weapons components to Gaza and within their jurisdiction to prevent the facilitation of such transfers. The Governments confirm their commitment to support efforts of regional states through activities farther afield. The Governments reaffirm that the international community has a responsibility to support prevention and interdiction efforts and that such efforts may involve a broad range of tools to include diplomatic, military, intelligence, and law enforcement components. These efforts build upon UNSCR 1860 and the principles and obligations pursuant to transfers of arms or related materials established in relevant UNSCRs including 1747. They recognize that these efforts include measures to prevent, disrupt, delay, stop, or seize illicit transfers of arms, ammunition and weapons components and offer a range of roles for members of the international community, taking into account counter-terrorism and non-proliferation conventions and regimes. Participation in this effort does not obligate states to take any specific action. Cooperative actions may involve only some of the participants.

Participating governments will support, in conformity with international and domestic law, and given national capabilities, a range of actions which could include:

#### Sharing Information and Intelligence

-- Enhance information gathering and sharing to support effective and timely prevention and interdiction measures, while protecting the confidential character of classified information. Such sharing would include the broadest possible array of relevant information about points of origin, contents, carriers and transit routes of suspect shipments.

#### Operating within existing or supplemental authorities and resources

-- Review and provide information on current authorities and resources, including customary international law and other regimes and initiatives; consider the potential means to enhance them and ways to develop additional tools, including through bilateral ship-boarding agreements and national legislation. Conduct regular consultations among legal experts aimed at efficient implementation of



those authorities.

#### Coordinating diplomatic engagement

-- Coordinate approaches to flag, port, transit, origin and other states as appropriate to encourage full cooperation for prevention and interdiction efforts, to dissuade transit states from allowing their territory from being used to transfer arms, ammunition and weapons components and to prevent such transfers, including through cooperation based on bilateral agreements.

-- Share best practices, including point of contact information, from their engagement with flag, port, transit, and origin states.

-- Engage with regional partners that have shared interests in preventing illicit flows of arms, ammunition and weapons components.

#### Coordinating military and law enforcement activities

-- Examine whether additional national assets might contribute to prevention and interdiction efforts.

-- Identify assets with responsibilities in existing missions as well as additional resources that could be made available.

-- Take action, to the extent that national legal authorities permit and consistent with international law, to support interdiction efforts. Such efforts may include inquiry, boarding, searching, stopping, seizing or other efforts necessary to prevent transfers of arms, ammunition and weapons components.

-- Encourage transit states to prevent suspected transfers and support such efforts as necessary.

#### Establishing a regular mechanism to review common efforts

-- Meet on a regular basis to review efforts and evaluate results. These meetings would be open to other governments prepared to support prevention and interdiction efforts.

-- Provide appropriate point(s) of contact for prevention and interdiction activities.

End Text.

7. (SBU) Deadline for Action and Points of Contact: Department would appreciate USNATO's briefing to the NAC to occur by June 1. Further information on this message can be obtained from T staff (Constantinos Nicolaidis) or NEA/RA (Mike Adler or Adam Vaccaro).

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SENSITIVITY: Sensitive

Page 1 of 5

From: svcSMARTMFI  
Sent: 3/4/2009 9:02:54 PM  
To: SMART Core  
Subject: GAZA SMUGGLING INTERDICTION: PROGRAM OF ACTION FOR LONDON MEETING

RELEASE IN PART  
1.4(B),B1,B5,1.4(D)

CONFIDENTIAL  
Sensitive

MRN: 09 STATE 20406  
Released (DTG): Mar 05, 2009 / 0202Z (050137Z MAR 09)  
From: SECSTATE WASHDC  
Action: AMEMBASSY BERLIN, IMMEDIATE ; AMEMBASSY COPENHAGEN, IMMEDIATE ;  
AMEMBASSY MADRID, IMMEDIATE ; AMEMBASSY OSLO, IMMEDIATE ; AMEMBASSY OTTAWA,  
IMMEDIATE ; AMEMBASSY PARIS, IMMEDIATE ; AMEMBASSY ROME, IMMEDIATE ;  
AMEMBASSY THE HAGUE, IMMEDIATE  
E.O.: 12958  
TAGS: MOPS, NATO, PREL, EUN  
Sensitivity: Sensitive  
Subject: GAZA SMUGGLING INTERDICTION: PROGRAM OF ACTION FOR LONDON MEETING

DE RUEHC #0406 0640155  
ZNY CCCCC ZZH  
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FM SECSTATE WASHDC  
TO RUEHRL/AMEMBASSY BERLIN IMMEDIATE 0000  
RUEHCP/AMEMBASSY COPENHAGEN IMMEDIATE 0000  
RUEHMD/AMEMBASSY MADRID IMMEDIATE 0000  
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RUEHOT/AMEMBASSY OTTAWA IMMEDIATE 0000  
RUEHFR/AMEMBASSY PARIS IMMEDIATE 0000  
RUEHRO/AMEMBASSY ROME IMMEDIATE 0000  
RUEHTC/AMEMBASSY THE HAGUE IMMEDIATE 0000  
INFO RUEHEG/AMEMBASSY CAIRO IMMEDIATE 0000  
RUEHLO/AMEMBASSY LONDON IMMEDIATE 0000  
RUEHPG/AMEMBASSY PRAGUE IMMEDIATE 0000  
RUEHTV/AMEMBASSY TEL AVIV IMMEDIATE 0000  
RUEHNO/USMISSION USNATO IMMEDIATE 0000  
RUEHBS/USEU BRUSSELS IMMEDIATE  
RUEHJM/AMCONSUL JERUSALEM PRIORITY 0000

CONFIDENTIAL STATE 020406

E.O. 12958: DECL: PUBLIC ISSUANCE OF PROGRAM OF ACTION  
TAGS: MOPS, NATO, PREL, EUN  
SUBJECT: GAZA SMUGGLING INTERDICTION: PROGRAM OF ACTION  
FOR LONDON MEETING

Classified By: T -- Stephen D. Mull, for reason 1.4 (d)

- 1. (U) This is an action message. Please see paragraph three.
- 2. (SBU) Objective: To gain host government support for the issuance of the program of action (paragraph five) at the March 13 London meeting on Gaza smuggling interdiction.

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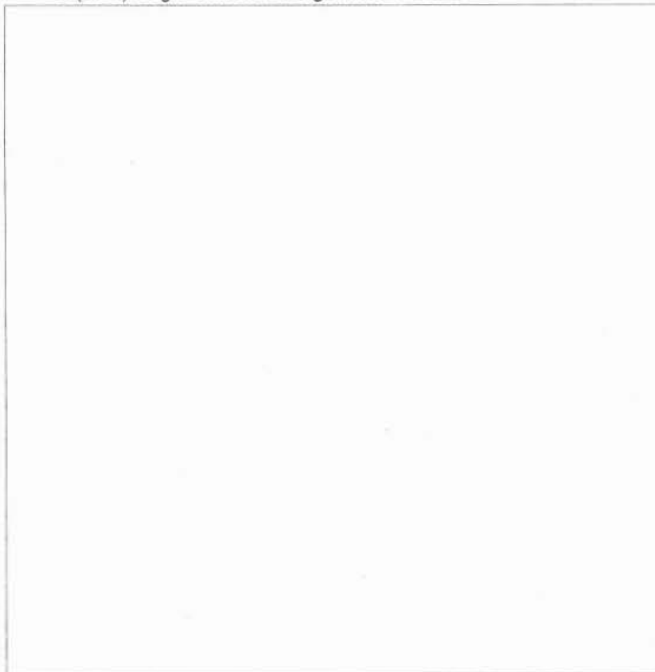
Page 2 of 5



1.4(B)  
1.4(D)  
B1

4. (SBU) Confirmation of delivery, any substantive comments from host governments, and/or posts' assessment of host governments' likely disposition on the text are requested by OOB Washington time March 10. Points of contact are NEA/RA Mike Adler and Adam Vaccaro and T Executive Assistant Costa Nicolaidis.

5. (SBU) Begin text Draft Programme of Action



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CLASSIFICATION: CONFIDENTIAL

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End Text

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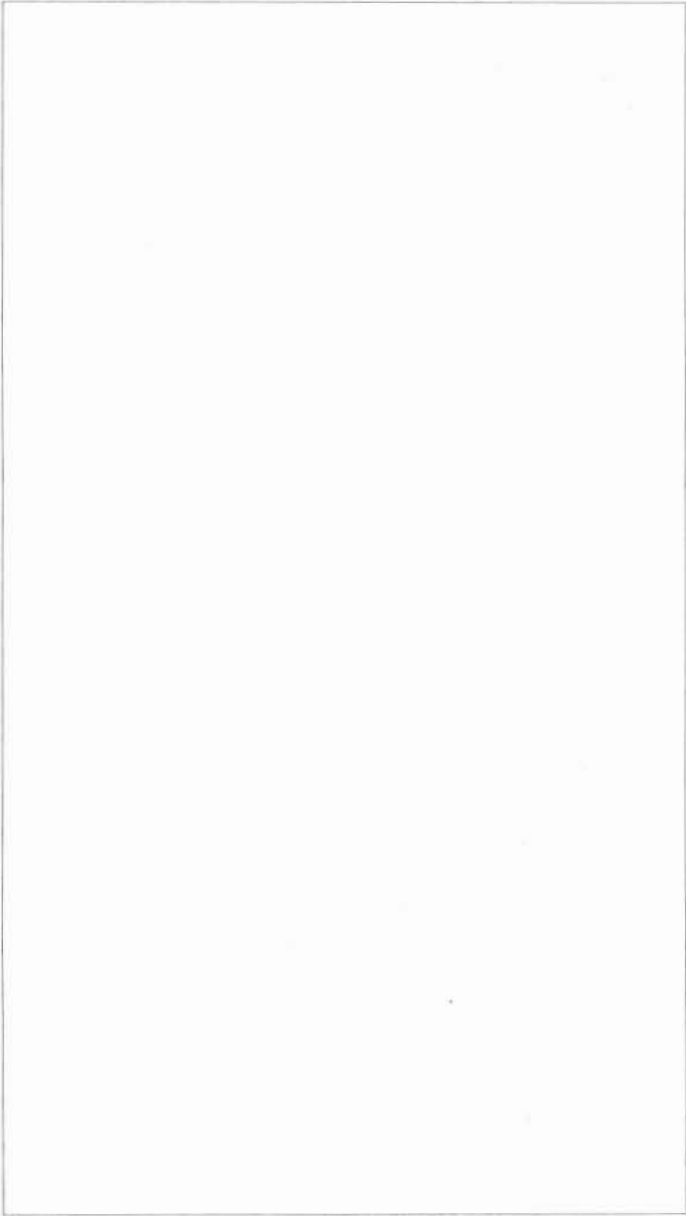
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CLASSIFICATION: CONFIDENTIAL

SENSITIVITY: Sensitive

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1.4(D)  
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CLASSIFICATION: CONFIDENTIAL

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CLINTON

1.4(B)  
1.4(D)  
B1

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**Classified By:** ,  
**Declassify on:** PUBLIC ISSUANCE OF PROGRAM OF ACTION  
**W/O Attachment(s):**  
**Drafted By:** NEA/RA: MJADLER -- 03/04/2009 202-647-1427  
**Cleared By:** T:CNICOLAIDIS EUR/PRA MHardiman L/OES KBAUMERT DOD/OSD MDUMONT  
 NEA/IPA JPECCIA EUR/ERA JGIAUQUE EUR/NB SWHELER EUR/WE CHUNTER  
 ISN/CPI TZARZECKI WHA/CAN:KRIOS P:RRANGASWAMY NEA/RA: AVACCARO  
**Approved By:** T:SDMULL  
**Info:** AMEMBASSY CAIRO, IMMEDIATE ; AMEMBASSY LONDON, IMMEDIATE ; AMEMBASSY PRAGUE,  
 IMMEDIATE ; AMEMBASSY TEL AVIV, IMMEDIATE ; USMISSION USNATO, IMMEDIATE ;  
 USEU BRUSSELS, IMMEDIATE ; AMCONSUL JERUSALEM, PRIORITY

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**Dissemination Rule:** NONE

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CLASSIFICATION: CONFIDENTIAL

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